

Authorizing the CLR Fire and Rescue Group Facility Upgrade Project and Allocation of the American Rescue Plan Act of 2021 Funds

TO THE HONORABLE BOARD OF SUPERVISORS OF DODGE COUNTY, WISCONSIN,

WHEREAS, on March 11, 2021, the American Rescue Plan Act of 2021 (hereafter “ARPA”) was signed by President Joe Biden which Act provides for approximately \$1.9 trillion dollars of federal funding to provide economic and other relief related to the negative impacts of the COVID-19 pandemic; and,

WHEREAS, Dodge County’s allocation of the ARPA funds is approximately \$17.4 million dollars; and,

WHEREAS, according to the Interim Final Rule issued by the U.S. Department of Treasury published and effective on May 17, 2021, providing guidance with regard to use of ARPA funds, there are four general categories of eligible uses of ARPA funds: 1) Public Health and Economic Impacts; 2) Premium Pay; 3) Revenue Loss; and, 4) Investment in Infrastructure, each category having several subcategories and examples; and,

WHEREAS, Sections 602(c)(1)(C) and 603(c)(1)(C), of the American Rescue Plan Act of 2021, give recipients broad latitude to use the Fiscal Recovery Funds under the Revenue Loss category; and,

WHEREAS, on January 6, 2022, the U.S. Department of Treasury issued Coronavirus State and Local Fiscal Recovery Funds Final Rule (31 CFR Part 35, Federal Register Volume 87, No. 18, Page 4338) published January 27, 2022 with an effective date of April 1, 2022, hereafter “Final Rule”; and,

WHEREAS, according to the Final Rule, Dodge County has two options for determining the amount of “Revenue Loss”: 1) Standard Allowance of \$10 million (“Standard Allowance”) or 2) Calculate Actual Revenue Loss for 2020-2023 (“Formula Calculation”); and,

WHEREAS, the Dodge County Board of Supervisors adopted Resolution No. 21-96 at its meeting on March 15, 2022, thereby electing to use the Formula Calculation which permits Dodge County to use its approximate \$17.4 million under the flexible Revenue Loss category which includes its use for “. . . any governmental service traditionally provided by a government . . .” based on the “presumption that revenue loss was a result of the pandemic” (Source: U.S. Department of Treasury issued Coronavirus State and Local Fiscal Recovery Funds Final Rule (31 CFR Part 35, Federal Register Volume 87, No. 18, Page 4338); and,

WHEREAS, according to the Final Rule, no ARPA funds can be used for extraordinary contributions to a pension fund for the purpose of reducing an accrued, unfunded liability; payments for debt service and replenishments of rainy day funds; satisfaction of settlements and judgments; uses that contravene or violate the American Rescue Plan Act, Uniform Guidance conflicts of interest requirements, and other federal, state, and local laws and regulations; and,

1 **WHEREAS**, on January 18, 2022, the Dodge County Board of Supervisors adopted Resolution
2 No. 21-81 establishing the ARPA Project Evaluation Committee; hereafter “ARPA Committee”; and,
3

4 **WHEREAS**, the ARPA Committee released a countywide solicitation for the submission of
5 ARPA eligible projects and, in response, received 76 requests from county departments, local units of
6 government and nonprofit agencies/organizations; and,
7

8 **WHEREAS**, the ARPA Committee met several times during the months of February, March,
9 April, May and June of 2022, for purposes of evaluating, scoring, ranking and discussing submitted
10 projects and allocating ARPA funding to said projects; and,
11

12 **WHEREAS**, the ARPA Committee has determined that the proposal submitted by CLR Fire
13 and Rescue Group to upgrade its facilities to provide adequate space for emergency responder services,
14 personnel and possible future emergency medical services, satisfies the Public Health and Economic
15 Impacts and Revenue Loss categories set forth in the Final Rule; and,
16

17 **WHEREAS**, the ARPA Committee recommends approving the CLR Fire and Rescue Group
18 Facility Upgrade Project in an amount not to exceed \$432,000, as described in the attached Exhibit
19 “A”, *ARPA Project Scoring Criteria*, and Exhibit “B”, *Project Summary*; and,
20

21 **WHEREAS**, the Dodge County Finance Committee reviewed the herein referred to
22 recommendation and joins in the ARPA Committee’s recommendation;
23

24 **NOW, THEREFORE, BE IT RESOLVED**, that the Dodge County Board of Supervisors
25 does hereby adopt the recommendation of the Committees and approves the CLR Fire and Rescue
26 Group Facility Upgrade Project in an amount not to exceed \$432,000, to be funded by ARPA funds;
27 and,
28

29 **BE IT FURTHER RESOLVED**, that the Dodge County Board of Supervisors recognizes that
30 the CLR Fire and Rescue Group Facility Upgrade Project referred to in the attached Exhibit “A”, *ARPA*
31 *Project Scoring Criteria*, and Exhibit “B”, *Project Summary* satisfies the criteria set forth in the Final
32 Rule and serves the public purpose of aiding and supporting the delivery of emergency medical services
33 by the CLR Fire and Rescue Group; and,
34

35 **BE IT FURTHER RESOLVED**, that the approved project and associated ARPA funding in
36 an amount not to exceed \$432,000 are authorized, contingent on CLR Fire and Rescue Group, doing
37 all of the following:
38

- 39 1. Adopting a corporate resolution which:
40 a. Describes project need and the ARPA Final Rule category under which the project
41 is eligible for funding;
42 b. Authorizes the project
43

- 1 2. Restricting the use of the funds to project identified herein;
2 3. Maintaining the funds in a segregated account; if funds are provided on an upfront basis;
3 4. Authorizing entering into a contract with Dodge County which contract will include but
4 will not be limited to following clauses:
5 a. Indemnification and hold harmless-organization will be required to indemnify and
6 hold the County harmless and agree to repay the funds in the event that the federal
7 government invalidates the use of the funds;
8 b. Compliance with *U.S. Department of the Treasury Coronavirus Local Fiscal*
9 *Recovery Fund Award Terms and Conditions* dated May 12, 2021, the U.S.
10 Department of Treasury Final Rule and applicable federal, state and local laws and
11 regulations;
12 c. Compliance with applicable federal, state and local procurement and prevailing
13 wage laws and regulations;
14 d. Responsibility for repayment of ARPA funds and any associated penalties if funds
15 are recalled due to noncompliance with federal laws and regulations;
16 e. Providing any and all timely information and documentation to Dodge County for
17 the required U.S. Treasury quarterly or periodic reporting and allowing auditing of
18 organization's accounts to confirm accuracy of said information;
19 f. Accepting responsibility for all aspects of project administration, including but not
20 limited to preparation of reports and other documentation, accounting and audit
21 requirements, legal or other professional services;
22 g. Providing any and all required cost share or matching funds;
23 h. Other conditions imposed by Dodge County;
24

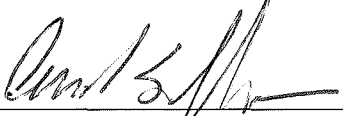
25 **BE IT FURTHER RESOLVED**, that the ARPA funds allocated herein will be distributed on
26 a reimbursement basis upon the completion of the approved project or on an interim basis upon the
27 presentation of paid invoices; and,
28

29 **BE IT FURTHER RESOLVED**, that the Dodge County Finance Director is authorized and
30 directed to amend the 2022 Dodge County Budget as necessary to account for the approved project and
31 allocation of funds described herein; and,
32


33 **BE IT FINALLY RESOLVED**, that the County Board Chairman and County Clerk are
34 authorized to execute the necessary agreements for the herein approved project, subject to the review and
35 approval of the Corporation Counsel's Office.
36
37

All of which is respectfully submitted this 30th day of August, 2022.


Dodge County ARPA Project Evaluation Committee:



Andrew Johnson



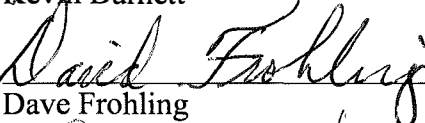
David Guckenberger



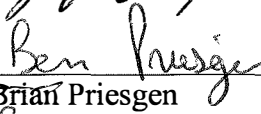
Kevin Burnett



Jeffrey Caine



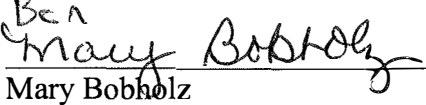
Dave Frohling



Brian Priesgen



Cathy Houchin



Mary Bobholz

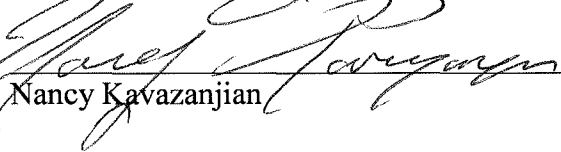


Larry Bischoff

Jenifer Hedrick

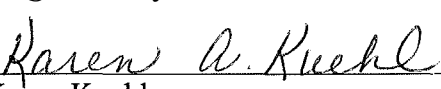


Lisa Derr




Nancy Kavazanjian

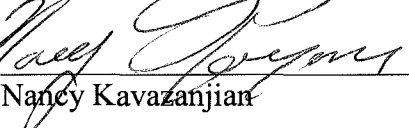
Dodge County Finance Committee:



Karen Kuehl



Ed Benter



Nancy Kavazanjian



Jeffrey Caine

Kira Sheahan-Malloy

FISCAL NOTE: This resolution does not require an appropriation from the County General Fund Balance because the monies received to date are held in a liability account within the General Fund. The cost of the CLR Fire and Rescue Group Facility Upgrade Project in the not to exceed amount of \$432,000 will be funded with American Rescue Plan Act funds and has no negative impact on the adopted 2022 Dodge County Budget. The cost is: \$432,000. A 2/3 approval of members elect is required because this resolution uses unbudgeted revenues to offset the unbudgeted expenditures/expenses. Finance Committee review date: August 8, 2022. Chair initials:



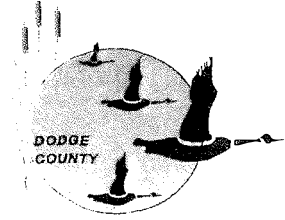
Vote Required: Two-thirds (2/3) of members elect.

Resolution Summary: Resolution authorizing the CLR Fire and Rescue Facility Upgrade Project and Allocation of the American Rescue Plan Act of 2021 Funds.

ARPA PROJECT SCORING CRITERIA

(Complete one form per project)

Please limit responses for each criteria to 250 words



General Information

Project Name	CLR Fire and Rescue Facility Upgrade	
Municipality/Organization	CLR Fire and Rescue Group	
Prepared By:	Andrew A Caine Captain CLR Fire and Rescue Group	
Date	March 9 2022	Amount Requested
Phone Number	920-210-1864	\$432,000.00
Email	caineshop@powerweb.net	

Describe Project Consistency with ARPA Guidelines

ARPA Guidelines are posted on the county website at:

<https://www.co.dodge.wi.gov/departments/departments-a-d/county-board/american-rescue-plan-act-of-2021>

Describe Project Here CLR Fire and Rescue Group Facility Upgrade This upgrade will allow the newly formed CLR Fire and Rescue Group to provide adequate space for our current Emergency Responder Service and possible future Emergency Medical Service. ARPA guidelines state that emphasis should be placed on far reaching and multi faceted benefits from the investments that are made to the proposed project. Our project addresses a number of issues that are highlighted in the heart of the ARPA funding priorities. The recovery from the pandemic and it's related problems, in addition to safety features for the ongoing pandemic, along with prioritized health and safety features will be built into this facility, which will have positive long term impacts on our local communities and also Dodge County as a whole.

Criteria #1 Summary

Score:
Max 15

Activities/Services to be funded - Project Overview with high-level budget information-attach budget

Enter Criteria #1 Response Here The project overview of the CLR Fire and Rescue Facility Upgrade consists of three main priorities. These priorities include; 1 Safe working environment for EMR or EMS personnel. 2 An upgraded and ergonomic facility with space to practice social distancing and space for decontamination and safe remediation of hazards faced in the EMR or EMS environment. 3 A facility that has the ability to be staffed by full time EMS personnel to provide 24/7/365 coverage when the transition to full time EMS and eventually Fire personnel happens. These priorities have been established by a committee of our members with ARPA funding guidelines in mind. Depending on the amount of funding available, the plan is to construct a stand alone facility that would consist of space for two ambulances, as well as quarters for staff along with the support facilities for the priorities stated earlier. The budget for this project is \$432,000.00. This number was determined by investigation of current building costs and modifications to the project can easily be made depending on the level of funding and costs associated with construction.

Criteria #2 Problem/Need Identified

Score:
Max 15

Project description-statement of the problem/need addressed by the proposed activities/services

Criteria #2 Problem/Need Identified

Project description-statement of the problem/need addressed by the proposed activities/services Currently the CLR Fire and Rescue Group, now to be referred to in this scoring criteria as CLRFRG, is seeking to address the lack of adequate facility for EMS service. Covid, along with other hurdles have made declining membership more evident, as well as difficulty in recruitment of new volunteers. Budgetary constraints have made it difficult to fund these types of projects more recently. Duplication of equipment and services between communities close in proximity is not cost effective. Having a facility of this nature, would revolutionize the way we operate at CLRFRG.

Criteria #3 Project Feasibility and Implementation

Score:
Max 20

Project feasibility, description of project steps/tasks, implementation timeline, business plan, project start/completion date

Enter Criteria #3 Response Here Because of the fact that CLRFRG has already been in the pre planning stages during our recent merge, we can hit the ground running with this project on one of several shovel ready sights that would be feasible for location of the building. Once awarded, we feel as though we can implement a time line of 12 to 18 months, depending on availability of building materials and other factors. Because many of our members are in several trades and businesses pertaining to construction, excavation and HVAC, we will be able to add sweat equity to this project, as we have for decades in other projects we have taken on to successful completion.

Criteria #4 Outcome & Objectives

Score:
Max 30

Describe project value and impact, both short-term and long-term benefits for the people of Dodge County, for recipients of funded services and activities; including financial and economic impacts

Enter Criteria #4 Response Here The value of this project to not only our local area, but Dodge County as a whole, are immeasurable. As you know Dodge County recently completed an exhaustive study of EMR/EMS coverage and feasibility going forward. Most recommendations that were presented echoed the approach that CLRFRG is currently adopting with our merger of not only fire service but our EMR services as well. Currently CLRFRG has several providers of EMS or ALS services. Juneau EMS, Beaver Dam ALS and Lifestar are providing our EMS services. Increasing costs of these services and the merger of CLR gives us a unique opportunity, with the availability of these funds to provide a facility to possibly expand our scope, and become a model for implementation of this peer groups recommendations in Dodge County. This exciting role that CLRFRG could take on as a model to Dodge County as a proactive group, is very exciting for all of our members and with the Dodge County Board's assistance in granting this funding, we can make it happen. The reduction in costs, decrease in response times will have a direct effect on many aspects, including quality of life for residents, as well as an ability for our fire and ems to recruit top notch members.

Criteria #5 Outcome Measurable

Score:
Max 15

Describe time specific measurable outcomes; benchmarks and measurements to determine project impact; comparison of baseline data prior to implementation with data after completion; other measurables

Enter Criteria #5 Response Here Specific measurable outcomes with the completion of this project are far reaching. Currently, our 3 EMR rigs are located at each of our fire stations. Basically they are in the building. When members return, they have no place to clean up or decontaminate properly. Having a state of the art facility will improve safety, well being and morale for our current EMR members. When the time comes to upgrade, or contract with another provider to house an EMS or ALS unit at our facility, we will be ready to go, with living quarters, and other features that they enjoy at their other stations.

Criteria #6 Other Funding Sources

Score:
Max 5

Describe other funding sources explored/available; describe whether/how project scope would be scaled if only partial ARPA funding awarded

Enter Criteria #6 Response Here CLRFRG has had a partial plan for this type of a facility in the works since we began merger talks over 3 years ago. During discussions, we have discussed ways of funding a new facility, or renovation of an existing building or station. Every time we came up with the conclusion to build new, and with the advent of COVID, it really makes sense now. Our plan does allow flexibility however. We feel, and hope that the committee feels, that the funds that have been made available through the ARPA act, are consistent with the original premise of the act, and the impact that COVID had upon all of us. The far reaching effects this project will have, not only on the local area, but on Dodge County as a whole, are immeasurable. We feel, and suggest to this committee that our project could be a role model for consolidation throughout the county.

Total Points
Available: 100

Return Completed Form to: ARPA@co.dodge.wi.us

ARPA Project Summary

CLR Fire and Rescue Group Facility Upgrade Project

CLR Fire and Rescue Group

Project # 46

The CLR Fire and Rescue Group requests \$432,000 to construct or upgrade a facility to provide a safe working environment for emergency medical response personnel, which facility would be ergonomically sound and provide for adequate social distancing, other COVID safeguards and space for decontamination and remediation of hazards often present when responding to calls for emergency medical services.

The proposal conforms to Public Health and Economic Impacts (Assistance to Communities) and Replacing Lost Revenue (Provision of Governmental Services) categories which allow for funding to support and aid the provision of emergency medical responses and governmental services.